

SOP 2-65

OPA Draft 12/09/2020

2-65 LANGUAGE ACCESS PROCEDURE

Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s):

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А.	RE	เลเษน	SOP	(5)

2-8	Use of On-Body Recording Devices
2-18	Contact with Deaf, Hard of Hearing, or Speech Impaired Persons
3-6	Language Access Policy
3-41	Complaints Involving Department Personnel
9-1	Communications (Formerly 2-01 Communications Division)

B. Form(s)
<u> </u>
PD 1002 Permission to Ride Along/Consent Not to Sue
PD 1010 Ride Along Media Agreement
PD 1107 Medical Records Release Form
PD 1113 Verbal Complaint Form
PD 1303-A Physical Description of Suspect
PD 1337A Waiver of Prosecution
PD 1338 Permission to Search
PD 1339 Advice of Constitutional Rights
PD 1371 Notice of Release
PD 1372 Armed Robbery Suspect Identification Sheet
PD 1391 Information for a Victim of a Misdemeanor Crime
PD 3060 Abandoned Vehicle Notification
PD 3061 Towed Vehicle Notification
PD 4023 Citizen – Police Complaint Form
PD 4026 Unattended Vehicle Permit
PD 4421 Statement of Intent for Return of a Firearm
PD 4422 Bio-Hazard Evidence Form
PD 4414 Receipt
PD 4605 Deaf/Hearing Impaired Sign Language Interpreter Waiver Form
PD 4706 Infectious Disease Exposure Consent Form

PD 6013 Notice to Property Crime

Domestic Violence (DV) Victim Packet

Domestic Violence (DV) Victim's Statement

Evidence to Extend Order of Protection

For Victims of Domestic Violence

Important Information About Your Traffic Citation

Important Information Regarding Protection Orders

Instructions for Completing a Station Report

Instructions for Suspect ID Form

Interview Advice of Rights

Juvenile Detention Center Release of Information

Law Enforcement Domestic Violence Questionnaire

Notification for Victims of Property Crimes

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Notification for Victims of Violent Crimes

Order of Protection Brochure

Petition for Emergency Order of Protection

Petition for Order of Protection

Photo Identification Form

Property Receipt

Receipt for Item Given to Officer or Detective

Receipt from Detective

Signature Card

Suspect Statement

Vehicle Immobilization and Release Agreement

C. Other Resources

Albuquerque, N.M., Civilian Police Oversight Agency, § 9-4-1-1 et seq.

D. Rescinded Special Order(s)

SO 20-07 LanguageLine App and Dedicated Telephone Line

2-65-1 Purpose

The purpose of this Standard Operating Procedure (SOP) is to provide all Albuquerque Police Department (Department) personnel with procedures to provide Department services to people who are not proficient in speaking, understanding, reading, or writing English.

2-65-2 **Policy**

It is the policy of the Department to take reasonable steps to provide meaningful access to all Department services to people who are not proficient in speaking, understanding, reading, or writing English, without causing an undue burden to the Department.

2-65-3 Definitions

A. Limited English Proficient (LEP) Persons

LEP people are persons whose primary language is not English and who have a limited ability to speak, understand, read, or write English.

B. Bilingual

The ability to speak and/or write in both English and another language to communicate fluently, accurately, and directly.

C. Certified Bilingual Personnel

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<u>Department personnel who City Human Resources has certified as proficient in a language other than English.</u>

D. Direct Communication

Communication in one language, other than English, between certified bilingual Department personnel and an LEP person.

E. Direct English Communication

Communication in English between Department personnel and a bilingual person.

F. Emergency Situations

A situation(s) requiring immediate action to prevent death, injury, serious damage to property, escape of a suspect, or the destruction of evidence.

G. I Speak Card

An electronic or physical card provided by the Department that allows an LEP person to identify that LEP person's primary language.

H. Interpretation

Listening to a communication in one language (likely an LEP person's primary language) and verbally changing it into another language (likely English), while keeping the same meaning.

Language Access Coordinator (LAC)

The Deputy Chief of the Support Services Bureau, their designee, or as otherwise assigned by the Police Chief. The LAC is the Department personnel responsible for ensuring that the Department is taking reasonable steps to provide meaningful access to all Department services to LEP persons.

J. Language Access Implementation Committee (LAIC)

LAIC members shall be Department personnel, except as otherwise required, including bilingual personnel broadly representative of the experience of Department Units, Divisions, Commands, and Bureaus. The Committee shall include field officers who encounter LEP persons most frequently, along with at least one Division Manager or Commander. Members shall be familiar with language access issues and are responsible for the implementation of all aspects of the Department's language access policies and procedures.

K. Non-Vital Document

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A non-vital document provides information to the reader but has no important information about individual rights or Department services.

L. Primary Language

A person's first language or the language in which a person best communicates.

M. Safe Harbor Language

<u>Primary language spoken by five percent (5%) or one-thousand (1,000) residents of the City population, whichever is less.</u>

N. Translation

The conversion of written text from one language (likely an LEP person's primary language) into written text of another language (likely English), while keeping the same meaning.

O. Vital Document

A vital document provides important information about individual rights or Department services (e.g. waiver of rights or Civilian Police Complaint form).

2-65-4 Interpretation Procedures

A. Types of Access

<u>LEP</u> persons access <u>Department services in many different ways.</u> The following list represents some primary ways <u>LEP</u> persons access <u>Department services</u>, but it is not an all--inclusive list.

- 1. Direct contact with Department Emergency Communications Center personnel;
- 2. Direct contact with Department personnel in the community; and
- 3. Direct contact with Department personnel through Department public counters and offices.

B. Live Language Access Assistance

The Department provides three (3) sources of live language access assistance that enables Department personnel to provide service to LEP persons:

1. Qualified interpreter services, including the telephone application for field officers. The Department shall have qualified interpreter services available to LEP persons through telephonic service hotlines. The Department shall provide all Department personnel with the contact information for the telephonic services, as well as step-



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by-step instructions and training on use.

- 2. Certified bilingual personnel.
- All other non-certified bilingual personnel are required to assist when needed.
- C. Best Practice: Qualified Interpreter Services

The best practice for providing quality service to LEP persons is through immediate, direct service by Department personnel, regardless of that person's language abilities, so long as the Department personnel uses Department-provided qualified interpreter services to communicate with the LEP person.

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1. Dispatch and the Emergency Communications Center (ECC)

- a. When an ECC operator receives a call and determines that the caller is an LEP person, the ECC operator willshall try to determine the caller's primary language. If the caller's primary language is one for which ECC has certified bilingual operators on duty and available, ECC personnel willshall immediately transfer the caller to the certified ECC operator.
- b. If there are no certified ECC operators available who speak the caller's primary language, the ECC operator will immediately conference the call with the telephonic interpretation service. While conferencing the call among the ECC operator, the caller, and the telephonic interpretation service, the ECC operator may try to get some information about the location and nature of the call. If the caller's primary language is unknown, the telephonic interpretation service operator will shall try to determine the caller's primary language and connect to the appropriate interpreter.
- c. If connection with the telephonic interpretation service is delayed or the interview is not progressing quickly enough, the ECC operator willshall create a welfare check. If the caller disconnects, the ECC operator willshall call back with the telephonic interpretation service conferenced in as soon as possible.
- d. Once a three-way call is established between the ECC operator, the caller, and the interpreter, ECC operators shall follow the standard operating procedures for all emergency and non-emergency calls.
- e. ECC operators shall dispatch all calls based on the priority system.
- f. ECC personnel shall document that the caller is an LEP person and their primary language in the CAD system so that this information will shall be provided to responding Department personnel.

2. All Other Department Personnel – Telephonic Interpretation Service

- a. First, determine whether there is a Department certified interpreter already onsite and immediately available.
- b. If a Department certified interpreter is not already onsite or immediately available, all Department personnel are to use one of the fellowing-options listed in Department Special Order 20-07, attached to this SOP as Appendix 1,

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to access the telephonic interpretation service when they encounter LEP persons.

- All Department personnel with Department-issued phones must dewnload the telephonic interpretation service application ("app"). The app serves as a convenient, electronic I-Speak card and also connects Department personnel to the telephonic interpretation service when encountering LEP persons while on duty.
- How to Download and Use the App:
- Download App
 - In either the Apple App Store or Android's Google Play Store, search "LanguageLine InSight"
 - Download the app by clicking "Get" on Apple App Store or "Install" on Android's Google Play Store
- Authenticate Device
 - Enter the one-time authentication code: LEG62DP25B
 - Assign Device Name: enter your employee number
- Click "Activate Device"
- Start placing calls from menu interface
 - The app includes 240 languages alphabetized by language name
 - There are multiple ways to find the primary language of an LEP person:
 - Show the LEP person your phone screen, and scroll through the languages until the LEP person identifies their primary language Search
 - You may search for a language, such as Arabic, and the app willshall pre-populate the language for you as you type
 - The app can find languages based on country of origin. For example, if you enter "Iran," the Farsi language willshall appear.
- As you generate calls through the app, the app willshall start to repopulate the language list based on the languages you use most
- Once the language is identified, you willshall be connected with an interpreter. Briefly explain the situation and interpretation needs to the interpreter and use the interpreter's assistance to communicate with the LEP person for the duration of the encounter, unless an Emergency Situation prevents the use of the telephonic interpretation service or a Department certified interpreter responds to the scene.
- How to Access an Interpreter Using the Dedicated Department Telephone
 Number:
 - <u>Use the Department-provided hard copy I-Speak card or the electronic I-Speak card (the app) to allow the LEP person to identify their primary language</u>
 - Dial: 1-855-546-4783
 - Indicate Language:
 - 1 For Spanish
 - 2 For Mandarin
 - 3 For Vietnamese

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- 4 For all others. You must clearly state the needed language because the computer willshall identify the language based on your spoken words and then connect you to the appropriate language interpreter.
- 0-for agent assistance
- Provide employee number to interpreter
- Briefly explain the situation and interpretation needs to interpreter and use the interpreter's assistance to communicate with the LEP person for the duration of the encounter, unless an Emergency Situation prevents the use of the telephonic interpretation service or a Department certified interpreter responds to the scene.

— Use the Laminated Card:

- Department supervisors willshall be provided laminated cards and shall deliver the cards to their subordinates. Department personnel shall keep the cards in their possession while acting in an official capacity.
- —The card has the Department's dedicated telephonic interpretation service number: 1-855-546-4783.
- This number can be accessed from any phone. Department personnel shall make reasonable efforts to use the telephonic interpretation service even if they encounter technical difficulties with their Department issued phone.

D. Certified Bilingual Officers and Obligation of Non-Certified Bilingual Officers

- 1. The Department has field officers certified in various languages, including Spanish.

 These officers are certified through the City of Albuquerque's Human Resources testing process. Officers may be certified for oral interpretation (Level I) or oral interpretation and written translation (Level II).
- 2. The Department willshall maintain a list of certified Department personnel who can act as interpreters based on the City of Albuquerque's Human Resources testing process. This list willshall be posted on the Department intranet (APDWeb/Protopage) and provided to the Office of Immigrant Affairs (OIRA) Steering Committee or its successor and the City of Albuquerque Domestic Violence Task Force or its successor quarterly.

3. Requesting a Certified Bilingual Officer

- a. After seeking qualified interpreter assistance through the telephonic interpretation service, a responding officer may request a certified bilingual officer join them at their location for interpretation assistance.
- b. To request a certified bilingual officer, contact dispatch at the ECC and request a certified bilingual officer.
- c. The ECC dispatcher willshall check to see if a certified bilingual officer who speaks the LEP person's primary language is available to respond to assist with interpretation.

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- d. Certified bilingual officers who respond to assist with interpretation will shall have the discretion to only interpret or to interpret and take the primary report.
- e. If a certified bilingual officer interprets only, another officer willshall be the primary responding officer and willshall be responsible for writing the report.
- 4. Additional information regarding the City of Albuquerque's bilingual certification program is located at ______.
- 5. Per an officer's sworn duty to assist the public and this Standard Operating Procedure, all other non-certified bilingual officers are required to assist with interpretation if an officer(s) is capable and needed.

2-65-5 Restrictions on the Use of Children, Family, and Bystanders for Interpretation or Translation

A. General Procedure

- 1. Department personnel shall not use LEP victims to provide interpretation or translation assistance for suspects. Department personnel shall not use suspects to provide interpretation or translation assistance for LEP victims.
- a. Pursuant to Section 2-65-5(C) below, if an LEP victim demands that a suspect act as their interpreter, or if an LEP suspect demands that a victim act as their interpreter, Department personnel will shall refuse the request and use Department provided interpretation.
- 2. Department personnel should always use the telephonic interpretation service or, certified bilingual officers, or non-certified bilingual officers instead of children, family members, friends, neighbors, or other bystanders to communicate with LEP persons.
 - 3. This Standard Operating Procedure does not restrict Direct English

 Communication between Department personnel and people present at a scene
 or encountered in the community. Even in an Emergency Situation involving
 LEP persons, Department personnel may seek information from any English
 speaking child, family member, or bystander—so long as Department personnel
 are not seeking interpretation or translation assistance from the English
 speaking person.
 - a. Except in an Emergency Situation, if the English speaking person begins interpreting or translating for an LEP person(s), Department personnel willshall instruct the English speaking person to stop. Department personnel willshall explain to the English speaking person that Department personnel must use free, certified Department provided interpretation.

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- B. Emergency Situations, Reasonable Decisions Based on the Totality of the Circumstances, and the Most Reliable Temporary Interpreter
 - 1. Emergency situations occasionally may require deviation(s) from this Standard
 Operating Procedure. Using the telephonic interpretation service in an Emergency
 Situation or when Department personnel must quickly secure a scene may create
 or worsen safety risks to the public and Department personnel.
- <u>a. Department personnel shall evaluate the totality of the circumstances to make a reasonable decision about whether there is an Emergency Situation. Examples of Emergency Situations include, but are not limited to:</u>
 - i. Urgent need to obtain descriptive information on a dangerous, fleeing suspect;
 - ii. Location of an injured person;
 - iii. Need to know whether a suspect has a weapon;
 - iv. Hostage situation; or
 - v. Where life or serious bodily injury is an imminent risk.
- 2. Once Department personnel have evaluated the totality of the circumstances and made a reasonable decision that there is an Emergency Situation, Department personnel will shall seek interpretation assistance from the most reliable temporary interpreter present.
 - a. A reasonable decision that there is an Emergency Situation requiring assistance from the most reliable temporary interpreter available will shall require likely trigger mandatory recording by Department personnel through their on-body recording device, consistent with SOP Use of On-Body Recording Devices.
 - b. The most reliable temporary interpreter available may initially include family members or other persons at the scene.
 - <u>c. Department personnel should always treat children as the last option to act as the most reliable temporary interpreter.</u>
- 3. If Department personnel have evaluated the totality of the circumstances and made a reasonable decision that there is not an Emergency Situation or that any Emergency Situation has passed, all Department personnel will shall quickly revert to the general procedures in this Standard Operating Procedure.
- 4. If Department personnel rely upon children, family members, or other persons at the scene for any interpretation or translation, Department personnel shall document in the report why it was reasonable to use each person to interpret or translate.
 - C. Voluntary, Affirmative, and Knowing Interpreter Choice of LEP Person

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- 1. Department personnel may encounter non-emergency situations where an LEP person demands to use an interpreter of their own choice and at their own cost, including professional interpreters, children, family, and friends.
- <u>a. Such a demand will shall-requirelikely trigger mandatory recording by Department personnel through their OBRD, pursuant to SOP 2-8-5(B)(8)(i).</u>
 - 2. Department personnel may comply with such a demand for child, family, friend, or other non-professional interpretation only after:
 - a. Department personnel have clearly and affirmatively offered free, Departmentprovided interpretation services to the LEP person via the telephonic interpretation service or a bilingual officer;
 - b. Department personnel have clearly and affirmatively explained the risks of using a child, family member, friend, or other non-professional interpreter to the LEP person; and
 - c. The LEP person still voluntarily and affirmatively chooses to use the interpreter of their choice, even with the knowledge that their choice of a child, family member, friend, or other non-professional interpreter may harm the interpreter and any subsequent legal proceedings.
- 3. Even if an LEP person demands an interpreter of their choice, Department personnel may make a reasonable choice based on the totality of the circumstances to request Department-provided interpretation assistance. In such situations, two (2) interpreters willshall be involved, and the Department-provided interpreter willshall monitor the accuracy of the interpretation and relay any inaccuracies. Situations requiring two (2) interpreters may include, but are not limited to:
 - a. Where an LEP person has demanded that a child act as the interpreter;
 - b. Where an LEP victim has demanded that the suspect act as the interpreter; and
 - c. Where an LEP suspect has demanded that the victim as the interpreter.
- 4. If an LEP person has demanded or provided an interpreter of their choosing,

 Department personnel shall document details of the situation in the report,

 including why Department personnel chose or did not choose to request additional interpretation assistance from Department sources.

2-65-6 Translation Procedures

A. Types of Access

<u>LEP persons obtain information and access Department services through different types of written communication. The following list represents some primary ways LEP persons access written Department communication, but is not all inclusive:</u>

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- 1. Vital Documents;
- 2. Department Website;
- 3. Non-Vital Public Information Materials; and
- 4. Signs.
- B. Identification, Prioritization, and Translation of Vital Documents and Vital Information
 - 1. The LAC shall be responsible for classifying all standard information provided to community members as vital or non-vital and determining translation prioritization and process. The LAC willshall be responsible for having vital documents and information translated, distributed, and placed on the Department intranet (APDWeb/Protopage) and the public Department website, as appropriate.
 - a. As needed, the LAC willshall assess demographic data, review telephonic interpretation services utilization data, consult with the OIRA Steering Committee or its successor, consult with the City of Albuquerque Domestic Violence Task Force or its successor, and use the U.S. Department of Justice (DOJ) Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition Against National Origin Discrimination Affecting LEP Persons to form these decisions.

Some documents willshall have both vital and non-vital information, especially long documents. The Department need only translate the important information about individual rights or Department services in such documents.

- 2. The Department will shall make vital documents and information available in the Safe Harbor languages.
- 3. If Department personnel identify the need for a specific standard document to be translated, Department personnel shall send a memorandum through their chain of command to the LAC.

C. Public Department Website

- 1. The Department maintains a website for the public at http://www.cabq.gov/police where vital documents and vital information in the Safe Harbor languages willshall be provided. The Department shall include information about access to vital documents and vital information in the Safe Harbor languages on the primary homepage. Each Safe Harbor language shall link to translated vital documents and vital information in that language. The available documents willshall be listed in Appendix 2.
- 2. Internally, the Department willshall post translated materials on the Department intranet (APDWeb/Protopage), divided by Safe Harbor or other language.

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3. To facilitate access to its programs and to improve administrative effectiveness, the Department may place selected non-vital public information materials on its website in the Safe Harbor languages.

D. Signs

- 1. Written procedures for accessing the telephonic interpretation service willshall be posted on the Department intranet (APDWeb/Protopage) and at every point of public contact (such as Area Commands, the Law Enforcement Center, and Substations). The Department willshall distribute these written procedures to all Department personnel via PowerDMS.
- 2. Large I-Speak signs will-shall be posted in the public lobbies of all Area Commands, Substations, and at the Law Enforcement Center to provide the public with notice of the availability of free language assistance.

E. Translation of Other Documents

1. If any Department personnel (such as a detective) needs a letter, note, or other document translated for a particular case, they shall prepare a memorandum, which must be approved by a supervisor. If approved, the document to be translated will shall be sent to the LAC.

2-65-7 Criminal Interrogations and Witness Interviews

A. Miranda Warnings, and Vital Documents, and Vital Information

- 1. Miranda warnings and other vital documents and vital information directly related to criminal prosecution or criminal defense will shall be available in the Safe Harbor languages.
- 2. If an LEP suspect cannot read in their primary language, or if the Miranda warning or other vital document or vital information is not available in the suspect's primary language, then Department personnel must read the vital document information to the suspect, with assistance from a certified or non-certified bilingual officer or the telephonic interpretation service.

B. Interrogation and Interviews

- 1. Interrogation of suspects and witness interviews involve constitutional rights, evidence, and victim's rights that may be raised and challenged in court. It is crucial that all interpretation and translation between Department personnel and a suspect or witness maintain the same meaning.
- <u>2. If an LEP person is the suspect of an interrogation or interview, Department personnel shall:</u>



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- a. First seek language assistance from a Level 2 Certified Bilingual Officer;
- b. If a Level 2 Certified Bilingual Officer is not immediately available, seek language assistance from a Level 1 Certified Bilingual Officer; and
- c. If no Certified Bilingual Officer is immediately available, seek language assistance from the telephonic interpretation service.

2-65-8 Training Academy

A. Curriculum

- 1. The Department willshall develop information about the language assistance services the Department uses or plans to use.
- 2. The training academy curriculum willshall address LEP issues and procedures to use when Department personnel encounter an LEP person.
- 3. The Department will shall provide Department personnel with written information about the language assistance services that the Department uses or plans to use.

B. Annual Training

- The Department shall annually train all Department personnel on this policy through a training bulletin via PowerDMS or a similar method. This training aid willshall address all parts of this policy fully.
- 2. The Department shall annually make all Department personnel aware of the content of this policy and other policies related to language access.

2-65-9 Complaint Procedure

A. Department

1. General

- <u>1-5</u>
- a. Except to the extent language assistance is necessary, complaints made by LEP persons will shall be treated no differently from any other complaint under SOP 3-41Complaints Involving Department Personnel.
- b. Complaints forms are available in Spanish.
- <u>6</u> <u>2. Verbal Complaints</u>
 - a. If an LEP person wants or needs to file a verbal complaint, including anonymously on their behalf or on behalf of another person, Department personnel will shall provide language assistance through the telephonic interpretation service or bilingual Department personnel.



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3. Written Complaints

- a. If an LEP person wants or needs to file a written complaint, including anonymously on their behalf or on behalf of another person, on a complaint form or through another writing, Department personnel will shall provide language assistance through the telephonic interpretation service or a bilingual officer.
- b. If the Department receives correspondence in a language other than English,

 Department personnel responsible for routing that correspondence will shall forward it to the LAC.

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4. Internal Affairs Force Division (IAD)

- a. If a complaint falls under the jurisdiction of the IAFD, the supervisor of the involved officer(s) will shall transmit a written notification of IAD jurisdiction translated into the LEP person's primary language within ten (10) days of IAFD taking jurisdiction.
- b. No more than fourteen (14) days after the conclusion of the investigation and any disciplinary proceedings, the supervisor will shall transmit a case closing letter translated into the LEP complainant's primary language setting forth the:
 - i. Investigation results; and
 - ii. Discipline (if any).

B. Civilian Police Oversight Agency (CPOA)

- 1. The CPOA is an independent City agency.
- 2. The CPOA, among other things, conducts investigations of complaints related to Department officers.
- 3. The Department will shall seek to enter into a Memorandum of Understanding (MOU) with the CPOA to follow Department language access procedures.
- 4. Until an MOU is agreed upon, if a complaint is accepted by the CPOA, the supervisor of the involved officer(s) will shall transmit a written notification of CPOA jurisdiction translated into the LEP person's primary language within ten days of CPOA taking jurisdiction.
 - a. No more than fourteen (14) days after the conclusion of the investigation and any disciplinary proceedings, the supervisor will transmit a case closing letter translated into the LEP complainant's primary language setting forth the:
 - i. Investigation results; and
 - ii. Discipline (if anv).